



GUAM SOLID WASTE AUTHORITY

LOURDES A. LEON GUERRERO
Governor of Guam

JOSHUA F. TENORIO
Lt. Governor of Guam

IRVIN SLIKE
General Manager



June 15, 2026

**REQUEST FOR PROPOSAL
GSWA-RF002-24
LANDFILL SITE INFRASTRUCTURE PLAN DESIGN AND CONSTRUCTION SERVICES**

Amendment No. 2

Questions and Concerns received from EXP SERVICES on Wednesday, June 10, 2026

- 1. On Sequencing & Permitting:** Does the existing Layon Landfill environmental permit allow for this rolling, modular cell construction sequence, or will we need separate Guam EOA permit modifications for each smaller phase?
Answer: This cell sequencing plan was discussed with GEPA in November 21, 2021. It was further adopted by GSWA Board as part of a Court ordered transition plan. GSWA will manage the Layon Permit modification regarding the new cell sizes and sequencing and potential height changes. The existing double composite liner will remain the same. The elevation of the liner layer maybe modified based upon water levels encountered during Cells 1,2 and 3 Operation.
- 2. On Material Management Compliance:** For the “Single excavation” approach will GSWA provide recent soil boring logs to verify that the Area A native soils meet RCRA Subtitle D criteria for direct use as liner protective layers or final cover?
Answer: Most of the Continental US regulators allow for the 18to24 inch drainage layer to protect the primary liner. Along with the stipulation that “select waste “be deposited as the “fluff layer”. This practice has been in place since the opening of Layon. The aforementioned GSWA initiated permit renewal will cover the removal of the excessive 2 feet of native Layon soil. It is poor engineering practice to place semi-impermeable soil on a layer which is meant to convey liquids.
- 3. On Independent Leachate Systems:** Since each cell must operate with a dedicated leachate management system before integrating site-wide, does GSWA expect cell-specific treatment/evaporation structures under Task 7. Or standard gravity lines tying into the main system?
Answer: Standard gravity lines are anticipated
- 4. On Schedule & NEPA Constraints:** Given the existing two-year project delay, has GSWA confirmed that this modular design shift is pre-cleared under current federal environmental documents, or should the team plan for a new NEPA Environmental Assessment (EA) schedule?
Answer: GSWA does not believe that a NEPA permit modification is necessary. The disposal limits have not changed, the disposal waste stream has not changed, the manner and method of stormwater, groundwater, air monitoring, and protected species will not change, so no further work is anticipated.
- 5. On Task Orders:** The RFP indicates the contract duration will initially be three (3) years + two (2) option years. Will there be separate task orders issued for each of the task (1-7), or will a lump sum fee proposal be requested to cover task 1-7. Will the contract allow additional



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task orders to be issued should GSWA determine the need for related additional services in the future?

Answer: Tasks 2 and 4 involve activities that can change based upon field conditions, regulatory requirements, and or financial considerations. So additional work I anticipated. Tasks 1, 3, 5, 6,7 are really dependent on manipulation of the Layon CAD model. The cost estimates will be dependent upon the quantities that the CAD model reveals. So this is anticipated to be lump sum costs.

6. On Proposal Past/Relevant Experience: Can the proposal include ongoing projects/contracts similar in scope as relevant experience, such as ongoing IDIQ and/or Program Management contract for Solid Waste Agencies.

Answer: Yes, relevant experience in other jurisdictions or private facilities are expected to be submitted.

Irvin L. Slike,
General Manager

ACKNOWLEDGEMENT RECEIPT
Return to GSWA by email or fax.

Received By: _____

Date: _____

Company Name: _____

Fax to: 671-649-3777

Email: procurement@gswa.guam.gov